ARIZONA DEPARTMENT OF FINANCIAL INSTITUTIONS

In the Matter of the Escrow Agent License of:

TITLE SECURITY AGENCY OF ARIZONA AND THOMAS SULLIVAN, JR., PRESIDENT

6390 E. Tanque Verde Tucson, AZ 85732

Petitioners.

No. 09F-BD060-BNK

NOTICE OF HEARING TO REVOKE



PLEASE TAKE NOTICE that, pursuant to Arizona Revised Statutes ("A.R.S.") §§ 6-137, 6-138, and 41-1092.02, the above-captioned matter will be heard through the Office of Administrative Hearings, an independent agency, and is scheduled for May 12 and 13, 2009, at 9:00 a.m., at the Office of Administrative Hearings, 1400 West Washington, Suite 101, Phoenix, Arizona, (602) 542-9826 (the "Hearing").

The purpose of the Hearing is to determine if grounds exist for: (1) the issuance of an order pursuant to A.R.S. § 6-137 directing Petitioners to cease and desist from the violative conduct and to take the appropriate affirmative actions, within a reasonable period of time prescribed by the Superintendent, to correct the conditions resulting from the unlawful acts, practices, and transactions; (2) the imposition of a civil monetary penalty pursuant to A.R.S. § 6-132; (3) the suspension or revocation of Petitioners' license pursuant to A.R.S. § 6-817; and (4) an order or any other remedy necessary or proper for the enforcement of statutes and rules regulating escrow agents pursuant to A.R.S. §§ 6-123 and 6-131.

Pursuant to A.R.S. § 6-138, the Superintendent of Financial Institutions for the State of Arizona (the "Superintendent") delegates the authority vested in the Superintendent, whether implied or expressed, to the Director of the Office of Administrative Hearings or the Director's designee to preside over the Hearing as the Administrative Law Judge, to make written recommendations to the Superintendent consisting of proposed Findings of Fact, Conclusions of Law, and Order. The Office of Administrative Hearings has designated Lewis D. Kowal, at the address and phone number listed

 above, as the Administrative Law Judge for these proceedings. Pursuant to Arizona Administrative Code ("A.A.C.") Rule 2-19-104 and A.R.S. §§ 41-1092.01(H)(1) and 41-1092.08, the Superintendent retains authority to enter orders granting a stay, orders on motions for rehearing, final decisions pursuant to A.R.S. § 41-1092.08 or other order or process which the Administrative Law Judge is specifically prohibited from entering.

Motions to continue this matter shall be made in writing to the Administrative Law Judge not less than fifteen (15) days prior to the date set for the Hearing. A copy of any motion to continue shall be mailed or hand-delivered to the opposing party on the same date of filing with the Office of Administrative Hearings.

A.R.S. § 41-1092.07 entitles any person affected by this Hearing to appear in person and by counsel, or to proceed without counsel during the giving of all evidence, to have a reasonable opportunity to inspect all documentary evidence, to cross-examine witnesses, to present evidence and witnesses in support of his/her interests, and to have subpoenas issued by the Administrative Law Judge to compel attendance of witnesses and production of evidence. Pursuant to A.R.S. § 41-1092.07(B), any person may appear on his or her own behalf or by counsel.

Pursuant to A.R.S. § 41-1092.07(E), a clear and accurate record of the proceedings will be made by a court reporter or by electronic means. Any party that requests a transcript of the proceedings shall pay the cost of the transcript for the court reporter or other transcriber.

Questions concerning issues raised in this Notice of Hearing should be directed to Assistant Attorney General Craig A. Raby, (602) 542-8889, 1275 West Washington, Phoenix, Arizona 85007.

NOTICE OF APPLICABLE RULES

On February 7, 1978, the Arizona Department of Financial Institutions (the "Department") adopted A.A.C. R20-4-1201 through R20-4-1220, which were amended September 12, 2001, setting forth the rules of practice and procedure applicable in contested cases and appealable agency actions before the Superintendent. The hearing will be conducted pursuant to these rules and the rules governing procedures before the Office of Administrative Hearings, A.A.C. R2-19-101 through

R2-19-122. A copy of these rules is enclosed.

Pursuant to A.A.C. R20-4-1209, Petitioners shall file a written answer within twenty (20) days after issuance of this Notice of Hearing. The answer shall briefly state the Petitioners' position or defense and shall specifically admit or deny each of the assertions contained in this Notice of Hearing. If the answering Petitioners are without or are unable to reasonably obtain knowledge or information sufficient to form a belief as to the truth of an assertion, Petitioners shall so state, which shall have the effect of a denial. Any assertion not denied is deemed admitted. When Petitioners intend to deny only a part or a qualification of an assertion, or to qualify an assertion, Petitioners shall expressly admit so much of it as is true and shall deny the remainder. Any defense not raised in the answer is deemed waived.

If a timely answer is not filed, pursuant to A.A.C. R20-4-1209(D), Petitioners will be deemed in default and the Superintendent may deem the allegations in this Notice of Hearing as true and admitted and the Superintendent may take whatever action is appropriate, including suspension, revocation, denial of Petitioners' license or affirming an order to Cease and Desist and imposition of a civil penalty or restitution to any injured party.

Petitioners' answer shall be mailed or delivered to the Arizona Department of Financial Institutions, 2910 North 44th Street, Suite 310, Phoenix, Arizona 85018, with a copy mailed or delivered to the Office of Administrative Hearings, 1400 West Washington, Suite 101, Phoenix, Arizona 85007 and to Assistant Attorney General Craig A. Raby, Consumer Protection & Advocacy Section, Attorney General's Office, 1275 West Washington, Phoenix, Arizona 85007.

Persons with disabilities may request reasonable accommodations such as interpreters, alternative format or assistance with physical accessibility. Requests for accommodations must be made as early as possible to allow time to arrange the accommodations. If accommodations are required, call the Office of Administrative Hearings at (602) 542-9826.

FACTS

1. Petitioner Title Security Agency of Arizona ("TSA") is an Arizona corporation

authorized to transact business in Arizona as an escrow agent, license number EA-0001723, within the meaning of A.R.S. §§ 6-801, et seq. The nature of Petitioner's business is that of engaging in or carrying on the escrow business or acting in the capacity of an escrow agent within the meaning of A.R.S. § 6-801(6).

- 2. Petitioner Thomas Sullivan, Jr. ("Mr. Sullivan") is the President of TSA. Mr. Sullivan is authorized to transact business in Arizona as an escrow agent, within the meaning of A.R.S. §§ 6-801, et seq.
- 3. Beginning on November 5, 2007 through June 4, 2008, the Department conducted an examination of the escrow agent business of TSA and Mr. Sullivan and found that Petitioners:
 - a. Failed to maintain an adequate internal control structure, as evidenced by failing to ensure that persons employed by or associated with Petitioners' business did not make significant errors or perpetuate significant irregularities or fraud without timely detection; specifically:
 - i. Lisa Gorney ("Ms. Gorney") was employed as an escrow officer from on or about November 1, 2005 to April 6, 2007 by Premier Title Group ("Premier"), a division of and registered trade name of TSA. Ms. Gorney was directly involved in a defalcation involving a substantial number of escrow files while employed in her capacity as an escrow officer at Premier; specifically:
 - An investigation and audit of Ms. Gorney's escrow files by Premier revealed that Ms. Gorney's diversion and misappropriation of escrow monies totaled at least nine hundred ninety five thousand nine hundred fifty two dollars and eighty three cents (\$995,952.83);
 - 2. As a result of Premier's investigation and audit, on March 18, 2008, the Superintendent filed a Notice of Hearing and Intent to Remove and Prohibit From Further Participation in Any Manner in the Conduct of the Affairs of a Financial Institution or Enterprise ("Notice of Hearing to

Remove and Prohibit"), In the Matter of the Removal and Prohibition of Lisa Gorney, No. 08F-BD045-BNK, pursuant to A.R.S. § 6-161, to determine whether grounds exist to remove or prohibit Ms. Gorney from further participation in any manner in the conduct of the affairs of a financial institution or enterprise;

- 3. On June 2, 2008, following an administrative hearing and review of the record, including the Administrative Law Judge's Recommended Decision, the Superintendent entered a Final Decision and Order that Ms. Gorney be removed and prohibited from further participation in any manner as a director, officer, employee, agent or other person in the conduct of the affairs of any financial institution or enterprise in the State of Arizona pursuant to A.R.S. § 6-161, effective immediately, and to remain effective and enforceable until such time as any provision of the Order is modified, terminated, suspended, or set aside by the Superintendent or a court of competent jurisdiction;
- 4. On February 14, 2008, a Grand Jury Indictment was issued against Ms. Gorney in State of Arizona v. Lisa Gorney, Maricopa County Superior Court No. CR2008-005748-001DT, charging her with one count each of Theft, a Class 2 Felony; Fraudulent Schemes and Artifices, a Class 2 Felony; Money Laundering, a Class 3 Felony, and Illegally Conducting an Enterprise, a Class 3 Felony;
- 5. On September 9, 2008, the Court accepted a Plea Agreement, wherein Ms. Gorney pled guilty to Count 1 (amended): Theft, a Class 4 Felony, and Count 2 (amended): Facilitation to Commit Fraudulent Schemes and Artifices, a Class 6 Undesignated Felony; and
- 6. On October 16, 2008, the Court entered Judgment against Ms. Gorney,

finding her guilty of Count 1 (amended): Theft, a Class 4 Felony, and Count 2 (amended): Facilitation to Commit Fraudulent Schemes and Artifices, a Class 6 Undesignated Felony. Regarding Count 1, the Court sentenced Ms. Gorney to a term of 2.5 years imprisonment beginning on October 16, 2008. Regarding Count 2, the Court sentenced Ms. Gorney to a term of probation for three (3) years, to include, as a condition of the probation, restitution in the amount of one million thirty two thousand nine hundred four dollars and fifty two cents (\$1,032,904.52) payable at one hundred dollars (\$100.00) per month to Title Security Agency of Arizona. The Court further ordered that said restitution be paid jointly and severally with defendant Eduardo Nicholson in *State of Arizona v. Eduardo Nicholson*, Maricopa County Superior Court No. Case No. CR2008-005748-002DT;

- ii. Wendy Hahn ("Ms. Hahn") was employed as a branch manager at Premier from approximately June 5, 2006 to March 5, 2007. Ms. Hahn was directly involved in a defalcation involving approximately ten (10) escrow files while employed in her capacity as a branch manager at Premier; specifically:
 - An investigation and audit of Ms. Hahn's escrow files by Premier revealed that Ms. Hahn's diversion and misappropriation of escrow monies totaled at least one hundred forty five thousand five hundred twenty five dollars and twenty seven cents (\$145,525.27);
 - 2. As a result of Premier's investigation and audit, on February 21, 2008, the Superintendent filed a Notice of Hearing to Remove and Prohibit, In the Matter of the Removal and Prohibition of Wendy Hahn, No. 08F-BD041-BNK, pursuant to A.R.S. § 6-161, to determine whether grounds exist to remove or prohibit Ms. Hahn from further participation in any manner in

the conduct of the affairs of a financial institution or enterprise; and

- 3. On March 29, 2008, Ms. Hahn (now known as Wendy Kauffman) consented to the entry of a Consent Order, which was entered by the Superintendent on April 4, 2008, ordering that Ms. Hahn be removed and prohibited from further participation in any manner as a director, officer, employee, agent or other person in the conduct of the affairs of any financial institution or enterprise in the State of Arizona pursuant to A.R.S. § 6-161, effective immediately and to remain effective and enforceable until such time as any provision of the Order is modified, terminated, suspended, or set aside;
- iii. Cindy Peterson ("Ms. Peterson") was employed as an escrow officer and branch manager at Premier's Arrowhead branch from approximately November 1, 2005 to July 18, 2007. Ms. Peterson was directly involved in a defalcation involving numerous escrow files while employed in her capacity as an escrow officer and branch manager at Premier; specifically:
 - 1. An investigation and audit of Ms. Peterson's escrow files by Magnus Title Agency ("Magnus Title"), another division of TSA, revealed that Ms. Peterson's diversion and misappropriation of escrow monies totaled at least fourteen thousand eighty dollars and nine cents (\$14,080.09);
 - 2. As a result of Magnus Title's investigation and audit, on October 17, 2007, the Superintendent filed a Notice of Hearing to Remove and Prohibit, In the Matter of the Removal and Prohibition of Cindy Peterson, No. 08F-BD017-BNK, pursuant to A.R.S. § 6-161, to determine whether grounds exist to remove or prohibit Ms. Peterson from further participation in any manner in the conduct of the affairs of a financial institution or enterprise; and

- 3. On December 23, 2008, following an administrative hearing and review of the record, including the Administrative Law Judge's Recommended Decision, the Superintendent entered a Final Decision and Order that Ms. Peterson be removed and prohibited from further participation in any manner as a director, officer, employee, agent or other person in the conduct of the affairs of any financial institution or enterprise in the State of Arizona pursuant to A.R.S. § 6-161, effective immediately, and to remain effective and enforceable until such time as any provision of the Order is modified, terminated, suspended, or set aside by the Superintendent or a court of competent jurisdiction;
- iv. Mary Lou Pidd ("Ms. Pidd") was employed as an escrow officer at TSA until leaving her employment at the end of February 2006. Ms. Pidd was directly involved in a defalcation involving numerous escrow files while employed in her capacity as an escrow officer at TSA; specifically:
 - 1. An investigation and audit of Ms. Pidd's escrow files by TSA revealed that Ms. Pidd's diversion and misappropriation of escrow monies totaled at least sixteen thousand one hundred seventy one dollars and twenty four cents (\$16,171.24);
 - 2. As a result of TSA's investigation and audit, on October 17, 2007, the Superintendent filed a Notice of Hearing to Remove and Prohibit, In the Matter of the Removal and Prohibition of Mary Lou Pidd, No. 08F-BD017-BNK, pursuant to A.R.S. § 6-161, to determine whether grounds exist to remove or prohibit Ms. Pidd from further participation in any manner in the conduct of the affairs of a financial institution or enterprise;
 - On November 19, 2008, the Superintendent entered a Consent Order, consented to by Ms. Pidd on November 12, 2007, which ordered that Ms.

Pidd be removed and prohibited from further participation in any manner as a director, officer, employee, agent or other person in the conduct of the affairs of any financial institution or enterprise in the State of Arizona pursuant to A.R.S. § 6-161, effective immediately, and to remain effective and enforceable until such time as any provision of the Order is modified, terminated, suspended, or set aside;

- 4. On February 6, 2007, an Information was filed against Ms. Pidd in State of Arizona v. Mary Lou Pidd, Pima County Superior Court No. CR207-0543, charging her with one count of Theft, a Class 6 Felony undesignated offense;
- On February 20, 2007, the Court accepted a Plea Agreement, wherein Ms.
 Pidd pled guilty to one amended count of Theft, a Class 6 undesignated offense;
- 6. On March 20, 2007, the Court found Ms. Pidd guilty of one count of Theft, a Class 6 undesignated offense and suspended the imposition of sentence. The Court placed Ms. Pidd on supervised probation for three years, ordered her to complete six hundred hours of community service, and to participate and cooperate in any counseling as directed by the Adult Probation Department; and
- 7. On March 20, 2007, Uniform Conditions of Supervised Probation were also filed, noting that Ms. Pidd shall not work in the escrow title business without permission from the Adult Probation Department; and
- v. Monica Lopez ("Ms. Lopez") works as an escrow officer at TSA's Casas Adobes Branch #263. As a result of its examination and investigation, the Department discovered that Ms. Lopez:
 - 1. Failed to account properly for escrow property as required by the terms of

1		the escrow;
2	2.	Failed to disburse funds in accordance with the provisions of the HUD-1
3		escrow settlement statement;
4	3.	Disbursed escrow monies contrary to the provisions of the HUD-1 escrow
5		settlement statement;
6	4.	Failed to maintain an adequate internal control structure as prescribed by
7		A.R.S. § 6-841;
8	5.	Failed to follow written escrow instructions;
9	6.	Disbursed escrow proceeds absent adequate escrow instructions;
10	7.	Failed to obtain prior instructions and authorization for the disbursement
11		of escrow funds to a third party who was not a party to the escrow; and
12	8.	Ms. Lopez improperly disbursed five hundred forty five thousand, nine
13		hundred forty four dollars and ninety cents (\$545,944.90) to F.P., a
14		disinterested third party, contrary to the provisions of HUD-1 escrow
15		settlement statements or written escrow instructions; specifically:
16	<u>T</u>	SA'S CASAS ADOBES BRANCH, TUCSON, AZ
17		1. Escrow #06112866-041-ML
18	Open Date: 03-17-06 C HUD-1 Contract Sales I	
19	Escrow Officer: Monica Cash-out: \$150,000 to I	Lopez
20	Loan Status: Foreclosur	
21	1. On A	pril 6, 2006, Ms. Lopez signed the Certification Addendum to HUD-1 nent statement, which states: "The HUD-1 settlement statement which I
22	have p	prepared is a true and accurate account of this transaction. I have caused or ause the funds to be disbursed in accordance with this statement.";
23	2. The \$	150,000 cash-out disbursement, directly from escrow proceeds, was not sed on the Final HUD-1 escrow settlement statement and was not disclosed
24	on the	Pre-Audit HUD-1 escrow settlement statement provided to the lender; opez failed to disclose the \$150,000 cash-out disbursement directly from the

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seller's escrow proceeds in the Final HUD-1 escrow settlement statement;
4. By not disclosing the \$150,000 cash-out disbursement from escrow proceeds, a true, complete, and accurate disclosure of funds disbursed directly from escrow

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1	proceeds was not provided to the lender on the Final HUD-1 escrow settlemen
2	statement; 5. Ms. Lopez failed to follow the lender's specific escrow closing instructions. The
3	lender's specific closing instructions state, "The final HUD-1 settlement statemen must be completed at settlement and must accurately reflect all receipts and
	disbursements indicated in these closing instructions and any amended closing instructions subsequent hereto."; and
5	6. Ms. Lopez completed I.R.S. Form 1099 indicating that the seller received 100% of the \$1,300,000 gross proceeds from the sale of the property. The form
6	overstated the proceeds paid to the seller by \$150,000, which was the amoun improperly disbursed to a disinterested third party, F.P., who was not a party to the escrow transaction.
7	2. Escrow #06115700-041-ML
8	On an Date: 04 12 06 Class Date: 06 12 06
	Open Date: 04-13-06 Close Date: 06-12-06
9	HUD-1 Contract Sales Price: \$530,000
	Escrow Officer: Monica Lopez
10	Cash-out: \$100,000 to F.P. Loan Status: Foreclosure initiated on 7-20-07
:	Loan Status: Porecrosure initiated on 7-20-07
11	1 TI 0100 000 and and disharmont to E.D. directly from energy proceeds we
	1. The \$100,000 cash-out disbursement to F.P., directly from escrow proceeds, wa not disclosed on the Final HUD-1 escrow settlement statement provided to the
12	lender;
	2. Ms. Lopez failed to disclose the \$100,000 cash-out disbursement directly from the
13	seller's escrow proceeds in the Final HUD-1 escrow settlement statement;
14	3. By not disclosing the \$100,000 cash-out disbursement from escrow proceeds,
14	true, complete and accurate disclosure of funds disbursed directly from escrov
15	proceeds was not provided to the lender on the Final HUD-1 escrow settlemen
1.5	statement;
16	4. Nothing in the escrow file indicates that the lender was notified or made aware o
10	the intended \$100,000 disbursement directly from escrow proceeds to F.P.; and
17	5. F.P. was not a party to the escrow transaction.
^′	3. Escrow #06112873-041-ML
18	3. ESCIOW #001120/3-0-41-1412
	Open Date: 03-17-06 Close Date: 04-27-06
19	HUD-1 Contract Sales Price: \$750,000
	Escrow Officer: Monica Lopez
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	Cash-Out: \$100,000 to F.P. Loan Status: Foreclosure initiated on 12-07-06
21	Loan Status: Foreclosure initiated on 12-07-00
	1 The \$100,000 and out dishumament directly from ecorosy proceeds was no
22	1. The \$100,000 cash-out disbursement, directly from escrow proceeds, was no disclosed on the Final HUD-1 escrow settlement statement provided to the lender
	2. \$209,043.14 was to be paid to the seller pursuant to the Final HUD-1 escroy
23	settlement statement. The Final Escrow Disbursement Report shows that Ms
_	Lopez issued check #329668 in the amount of \$110,921.92, which is contrary t
24	the majority of the First III D. 1 aggressy gottlement statement:

the provisions of the Final HUD-1 escrow settlement statement;

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3. The Final HUD-1 escrow settlement statement does not provide for the

disbursement of \$100,000 directly from escrow proceeds to F.P.;

4. Ms. Lopez failed to disclose the \$100,000 cash-out disbursement directly from the

seller's escrow proceeds in the Final HUD-1 escrow settlement statement;

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5. By not disclosing the \$100,000 cash-out disbursement from escrow proceeds, a true, complete, and accurate disclosure of funds disbursed directly from escrow proceeds was not provided to the lender on the Final HUD-1 escrow settlement statement; and

6. F.P. was not a party to the escrow transaction.

4. Escrow #06110423

Open Date: 02-16-06 Close Date: 04-25-06 HUD-1 Contract Sales Price: \$410,000

Escrow Officer: Monica Lopez

Seller's Concession to Buyer: \$102,263.23

1. On April 18, 2006, Ms. Lopez signed the Certification Addendum to HUD-1 settlement statement, which states: "The HUD-1 settlement statement which I have prepared is a true and accurate account of this transaction. I have caused or will cause the funds to be disbursed in accordance with this statement.";

2. \$161,275.62 was to be paid to the seller pursuant to the HUD-1 escrow settlement statement. The Escrow Ledger Listing shows that Ms. Lopez issued check #328265 to the seller in the amount of \$58,485.95, which is contrary to the provisions of the HUD-1 escrow settlement statement;

3. The \$102,263.23 resultant reduction in the buyer's contract sales price was not reflected in the Final HUD-1 escrow settlement statement provided to the lender;

4. Ms. Lopez issued a mortgage loan payoff check for \$349.99 less than the stated payoff amount;

5. The Authorization for Proceeds Distribution form was not disclosed to or made available to the lender prior to the lender's disbursement of loan proceeds;

6. The disbursement, transfer, payment, or other offset credit of the \$102,263.23 from the seller's escrow funds to pay the buyer's closing costs was not provided for in the HUD-1 escrow settlement statement or in the lender's closing instructions;

7. Ms. Lopez failed to disclose the \$102,263.23 offset credit from the seller's escrow proceeds in the Final HUD-1 escrow settlement statement;

8. By not disclosing the \$102,263.23 offset credit from seller to buyer and by modifying the distribution of escrow proceeds, a true, complete, and accurate disclosure of funds disbursed directly from escrow proceeds was not provided to the lender on the Final HUD-1 escrow settlement statement;

9. Ms. Lopez's disbursement, transfer, payment, or other offset credit of the \$102,263.23 directly from the escrow proceeds due to the seller to pay the buyer's closing costs is not documented or accounted for on the Escrow Ledger Listing, in the Final Disbursement Report, or in any other manner in Ms. Lopez's escrow documentation file; and

10. Ms. Lopez failed to follow the lender's Specific Written Closing Instructions and disbursed escrow funds contrary to the lender's closing instructions.

5. Escrow #06112857-041-ML

Open Date: 03-17-06 **Close Date:** 05-24-06

Escrow Amount: \$550,000 Escrow Officer: Monica Lopez Cash-Out: \$48,944.90 to F.P.

Loan Status: Foreclosure initiated on 11-27-06

1. The \$48,944.90 cash-out disbursement, directly from escrow proceeds, was not 1 disclosed on the Final HUD-1 escrow settlement statement; 2. Ms. Lopez failed to disclose the \$48,944.90 cash-out disbursement directly from 2 the seller's escrow proceeds in the Final HUD-1 escrow settlement statement; 3. By not disclosing the \$48,944.90 cash-out disbursement from escrow proceeds, a 3 true, complete, and accurate disclosure of funds disbursed directly from escrow proceeds was not provided to the lender on the Final HUD-1 escrow settlement 4 statement: 4. The disbursement to F.P. does not appear on the Final HUD-1 escrow settlement 5 statement: 5. The \$48,944.90 cash-out disbursement by Ms. Lopez was not indicated and 6 approved of in the lender's closing instructions; 6. Ms. Lopez failed to obtain written approval for the \$48,944.90 disbursement of 7 escrow funds directly from escrow proceeds to F.P., who was not a party to the escrow transaction; and 8 7. No instructions by the seller or approval by the lender were documented in the escrow file. 9 6. Escrow #06112875-041-ML 10 Open Date: 04-24-06 Close Date: 05-17-06 11 **HUD-1 Contract Sales Price:** \$631,000 Escrow Officer: Monica Lopez 12 Cash-Out: \$82,000 to F.P. Loan Status: Foreclosure initiated on 11-13-06 13 The \$82,000 cash-out disbursement, directly from escrow proceeds, was not 14 disclosed on the Final HUD-1 escrow settlement statement; The \$82,000 cash-out disbursement to F.P., directly from escrow proceeds, was 15 not disclosed on the Final HUD-1 escrow settlement statement provided to the lender; 16 3. By not disclosing the \$82,000 cash-out disbursement from escrow proceeds, a true, complete and accurate disclosure of funds disbursed directly from escrow 17 proceeds was not provided to the lender on the Final HUD-1 escrow settlement statement: 18 4. Ms. Lopez failed to obtain written approval for the \$82,000 disbursement of escrow funds directly from escrow proceeds to F.P., who was not a party to the 19 escrow transaction: 5. A Disposition of Proceeds form and an Irrevocable Assignment of Funds form 20 were signed by the seller instructing Ms. Lopez to disburse \$82,000 directly from escrow proceeds to F.P. These forms were not signed by, provided to, or 21 acknowledged by the lender; and The lender's instructions did not provide for an \$82,000 disbursement of escrow funds directly from escrow proceeds to F.P. 22 7. Escrow #06118349-041-ML 23

Open Date: 04-19-06 Close Date: 06-09-06

Loan Status: Foreclosure initiated on 12-12-06

HUD-1 Contract Sales Price: \$555,000

Escrow Officer: Monica Lopez

Cash-Out: \$65,000 to F.P.

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- 1. The \$65,000 cash-out disbursement, directly from escrow proceeds, was not disclosed on the Final HUD-1 escrow settlement statement;
- 2. The \$65,000 cash-out disbursement, directly from escrow proceeds, was not disclosed on the Final HUD-1 escrow settlement statement and was not disclosed on the Pre-Audit HUD-1 escrow settlement statement provided to the lender;
- 3. By not disclosing the \$65,000 cash-out disbursement from escrow proceeds, a true, complete and accurate disclosure of funds disbursed directly from escrow proceeds was not provided to the lender on the Final HUD-1 escrow settlement statement:
- 4. A Disposition of Proceeds form and an Irrevocable Assignment of Funds form were signed by the seller instructing Ms. Lopez to disburse \$65,000 directly from escrow proceeds to F.P. These forms were not signed by, provided to, or acknowledged by the lender; and
- 5. The lender's instructions did not provide for a \$65,000 disbursement of escrow funds directly from escrow proceeds to F.P.; and
 - 9. On October 16, 2008, the Superintendent issued a Notice of Hearing to Remove and Prohibit, *In the Matter of the Removal and Prohibition of Monica Lopez*, No. 09F-BD036-BNK, pursuant to A.R.S. § 6-161, to determine whether grounds exist to remove or prohibit Ms. Lopez from further participation in any manner in the conduct of the affairs of a financial institution or enterprise. An administrative hearing in this matter is currently scheduled for February 18, 19 and 20, 2009;
- b. Failed to maintain an adequate internal control structure as prescribed by A.R.S. § 6-841, as evidenced by failing to implement and maintain adequate internal routine, security and control procedures at eight (8) TSA branches; specifically:
 - i. The Yuma Branch #100 failed to implement and maintain an internal control structure; specifically:
 - Failed to initiate follow-up procedures on outstanding undisbursed escrow balances. No calendar, computer notification system or other tickler system is used to provide timely follow-up on accounts on outstanding undisbursed escrow account balances;
 - No policy and procedure has been implemented to report suspicious transactions or requests to perform or participate in unusual and/or

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SUSPICIOUS	transactions;	and
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- 3. The branch staff is unaware of Suspicious Activity Reports ("SARs") or the statutory requirement for the completion and submission of the reports to the Arizona Attorney General's Office or the Department of Financial Institutions, pursuant to A.R.S. § 6-1241;
- ii. The Oro Valley Branch #310 failed to implement and maintain an internal control structure; specifically:
 - 1. No inventory procedures are performed by the branch relating to blank check stock supplies;
- iii. The 51st Ave. & Union Hills Branch #707 failed to implement and maintain an internal control structure; specifically:
 - Each employee's personal computer access passwords was not considered confidential;
 - Each employee's personal computer access password was known by other employees;
 - 3. The branch staff was unaware of any policy and procedure to report suspicious transactions or requests to perform or participate in unusual and/or suspicious transactions. The branch staff is unaware of SARs or the statutory requirement for the completion and submission of the reports to the Arizona Attorney General's Office or the Department of Financial Institutions, pursuant to A.R.S. § 6-1241; and
 - 4. The branch staff was unaware if any SARs have been completed and submitted to the Arizona Attorney General's Office or to the Superintendent of the Department of Financial Institutions;
- iv. The Lakeshore Rural & Baseline Branch #713 failed to implement and maintain an internal control structure; specifically:

- 1. The branch staff was unaware of any policy and procedure to report suspicious transactions or requests to perform or participate in unusual and/or suspicious transactions. The branch management was unaware of SARs or the statutory requirement for the completion and submission of the reports to the Arizona Attorney General's Office or the Department of Financial Institutions, pursuant to A.R.S. § 6-1241; and
- The branch staff was unaware of any SARs that have been completed and submitted to the Arizona Attorney General's Office or to the Superintendent of the Department of Financial Institutions;
- v. The Premier Title Group, Central Three Branch #718 failed to implement and maintain an internal control structure; specifically:
 - 1. Prior to May 2007, escrow officers could erase and change receipt data entries only on the same day as the deposit of escrow funds and after checks were issued. In May 2007, the escrow software system was modified so that no one could change the original entries. Since that date, only the IT department in the Tucson Home Office has been able to access the original entry data and make correcting entries;
 - 2. The Branch Manager can access the computer system offsite using her personal computer;
 - Escrow losses were experienced through the use of dummy receipts used by escrow officers prior to May 2007. Since May 2007, no dummy receipts have appeared; and
 - 4. Employee defalcations have occurred during the past four years. Internal and external audit procedures and investigations have been initiated for identification and prosecution of the perpetrators;
- vi. The Premier Title Group, Central Four Branch #719 failed to implement and

maintain an internal control structure; specifically:

- Unused blank escrow disbursement check stock with watermark only is maintained overnight and during business hours in an unlocked cabinet;
- 2. No blank check stock inventory procedures have been performed by branch staff;
- 3. The Branch Manager has access to the escrow computer system from home and is allowed to work on escrows but not print any documents at home. The Escrow Manager also has access to the escrow software system from outside the office;
- 4. Internal and external audit procedures and investigations continued during the examination;
- 5. A monthly list of escrow accounts with outstanding account balances is submitted to the branch by the central accounting department. No requirements are impressed in the policy and procedures manual or other instructions to ensure timely follow-up procedures are performed on the outstanding balances or requiring the branch to issue a timely response detailing the follow-up and resolution of the outstanding balances to the Home Office Accounting Department. No follow-up report is submitted to the Home Office Accounting Department or escrow administration supervisor;
- The branch manager was unaware of any requirements to report suspicious transactions or requests to perform or participate in unusual and/or suspicious transactions;
- 7. The branch manager is unaware of any SARs that have been completed and submitted to the Arizona Attorney General's Office or to the Superintendent of the Department of Financial Institutions; and

- 8. Internal and external audit procedures and investigations continued during the examination;
- vii. The Arrowhead Branch #722 failed to implement and maintain an internal control structure, specifically:
 - 1. The escrow files and records of branches #780 and #781 were transferred to and consolidated with this branch during the review period;
 - 2. Losses due to employee defalcation, misdirection and other escrow transaction errors have occurred in escrow transactions performed by prior escrow officers of this branch during the examination review period. Internal and external audit procedures and investigations conducted by the Petitioners, the Title Insurance Underwriter, the Department of Financial Institutions and the Arizona Attorney General's Office, continued during the examination. Investigation, administrative actions, prosecution and sentencing of the perpetrators and participants also continued during and after the on-site examination procedures;
 - 3. No inventory control procedures are performed by the branch. No inventory log is maintained. No reports are submitted to the Home Office Security Officer documenting routine inspection and inventory procedures performed in the maintenance of the unused check stock supplies held at the branch;
 - 4. A monthly list of escrow accounts with outstanding account balances is submitted to the branch by the central accounting department. No requirements are impressed in the policy and procedures manual or other instructions to ensure timely follow-up procedures for checks are performed on the outstanding balances or requiring the branch to issue a timely response detailing the follow-up and resolution of the outstanding

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balances to the Home Office Accounting Department. No follow-up report is submitted to the Home Office Accounting Department or escrow administration supervisor;

- 5. The branch manager was unaware of any requirements to report suspicious transactions or requests to perform or participate in unusual and/or suspicious transactions; and
- 6. The branch manager is unaware of any SARs that have been completed and submitted to the Arizona Attorney General's Office or to the Superintendent of the Department of Financial Institutions;
- viii. The Mesa East Branch #735 failed to implement and maintain an internal control structure; specifically:
 - A monthly list of escrow accounts with outstanding account balances is submitted to the branch by the central accounting department. requirements are impressed in the policy and procedures manual or other instructions to ensure timely follow-up procedures are performed on the outstanding balances or requiring the branch to issue a timely written response detailing the follow-up and resolution of the outstanding The Home Office Accounting Department provides a list of balances. account balances due follow-up to the Escrow Supervisor who then sends lists of those items to the branches for follow-up. Items that reappear on a subsequent list are again listed for follow-up on continuing lists until the items are resolved or transferred to the Home Office Accounting Department as inactive/dormant balances subject to escheatment processing. No written branch response to the monthly follow-up report listing is required to be submitted within a limited period of time to the Escrow Supervisor or Home Office Accounting Department by the branch

managers. The branch maintains a separate file drawer with follow-up documentation and each monthly letter and listing received from the Escrow Supervisor;

- 2. The branch manager was unaware of any requirements to report suspicious transactions or requests to perform or participate in unusual and/or suspicious transactions; and
- 3. The branch manager is unaware of any SARs that have been completed and submitted to the Arizona Attorney General's Office or to the Superintendent of the Department of Financial Institutions;
- c. Failed to maintain an adequate internal control structure as prescribed by A.R.S. § 6-841, as evidenced by failing to maintain an effective computer back-up system to ensure the maintenance and preservation of computer data records of escrow transactions; specifically:
 - i. Magnus Title failed to maintain an adequate internal control structure and failed to perform data backup procedures, as evidenced by loss of data as a result of a computer crash at that location; specifically:
 - On July 21, 2008, the Petitioners notified the Superintendent by mail that
 on Sunday, July 13, 2008, TSA management was informed by the
 Petitioners' IT service provider that Magnus Title operation's computer
 system crashed and computer data from August 16, 2006 through July 11,
 2008, twenty-three (23) months of escrow operations data, was lost;
 - 2. The Petitioners then discovered their IT service provider was not conducting the regular nightly backups for the Magnus Title operation, and the data, including escrow files and accounting data, will need to be restored manually. The Petitioners have hard copies of the escrow trial balance report data including individual escrow account balances as of

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June 30, 2008. The Petitioners stated they have hard copies of the daily escrow work including receipts, disbursements and voided checks. The escrow accounting department is manually recreating the Escrow Ledgers from June 30, 2008 through July 11, 2008, by using hard copies from the daily posting report;

- 3. TSA stated that Pima County, Pinal County and Yuma County operations have not been affected by the crash and are backed up every night;
 - On July 25, 2008, the Superintendent acknowledged receipt of the Petitioners' July 21, 2008 letter notifying the Superintendent of the computer malfunction resulting in the loss of data from the Magnus Title computer system. The Superintendent stated significant concern about the fact that the July 21st letter describes substantial data loss and failure to back up data records on the Magnus Title computer system. A.R.S. § 6-831 requires the Petitioners to keep and maintain at all times at their principal place of business, complete and suitable records of all escrow transactions, together with books, papers and data clearly reflecting the financial condition of the business while employing a systematic internal In accordance with the provisions of A.R.S. control structure. §§ 6-832(B) and (C), the Superintendent requested a special report from the Petitioners' CPA firm commenting on the sufficiency of the Petitioners' internal control structure pertaining to the Petitioners' data records of the transactions which A.A.C. R20-4-703 requires to be maintained for three years following the "final settlement date of the transaction.";
- 5. As requested by the Superintendent in the July 25, 2008 correspondence to the Petitioners, on July 29, 2008, Chris Wm. Ludwig, CPA of Ludwig

Klewer & Co. PLLC provided information to the Superintendent confirming that on July 16, 2008, the Executive Vice President and the Controller of TSA notified the CPA firm of the computer malfunctions. Mr. Ludwig stated that the firm will coordinate the preparation of a "special report" by August 25, 2008, regarding the entity's internal control structure as it relates to record retention and the related policies and procedures. The "special report" due by August 25, 2008, has not yet been received by the Superintendent; and

- 6. On September 22, 2008, the Superintendent received a letter dated September 19, 2008, from the Executive Vice President, stating that the letter serves as TSA's commitment to provide the Superintendent with a sixty (60) day follow up report related to the loss of computer data of the Petitioners' Magnus Title operation in Phoenix. Neither the August 25, 2008 report, nor the sixty (60) day report due September 25, 2008, have been received by the Superintendent;
- d. Failed to maintain an adequate internal control structure as prescribed by A.R.S. § 6-841, as evidenced by failure to respond to internal control structure criticisms and recommendations repeatedly cited in the CPA's internal control communication report and reports to management issued by the CPA firms to Petitioners annually in conjunction with the fiscal years ending 2005, 2006 and 2007 audited financial statements, and by failing to adopt and institute adequate and effective policies and procedures to ensure the integrity, safety, maintenance and preservation of computer generated data; specifically:
 - Failed to formulate and adopt formal management processes for monitoring the Petitioners' risk of acts of fraud committed by employees or management. The escrow transactions subject to criticism and exhibiting apparent or suspected

fraudulent schemes and other suspicious activities of parties to escrow transactions exhibited in the Report of Examination are excessive;

- ii. The volume of escrow fee calculation and assessment errors encountered in the examination of the Petitioners' escrow transactions is indicative of the Petitioners' failure to develop and implement adequate, effective, formalized accounting policies and procedures and specific policies and procedures focusing on the areas within TSA where the risk of fraud is highest, to strengthen Petitioners' internal control structure;
- iii. The Petitioners' CPA accounting firms' "Internal Control Communication" and "Reports to Management," issued in conjunction with the fiscal year-end audited financial statements for Fiscal Years ending December 31, 2005, 2006 and 2007, have repeatedly cited the Petitioners' failure to or inability to formulate, implement and maintain adequate and effective internal controls and procedures to identify and monitor fraud risk, as illustrated;
- iv. Failed to maintain an adequate internal control structure with regard to the CPA Auditor's Internal Control Communication Report for Fiscal Year End December 31, 2007; specifically:
 - On April 15, 2008, Ludwig Klewer & Co. PLLC issued an "Internal Control Communication Report" to the Members and Management of Title Security Agency of Arizona in conjunction with the CPA firm's audit of the Petitioners' December 31, 2007, Fiscal Year-End financial statements;
 - 2. The CPA's Fiscal Year End 2007, Internal Control Communication Report repeated the same criticism of deficiencies that were previously cited in the "Reports to Management" issued to the Petitioners in conjunction with the CPA firm's audits of the Petitioners' fiscal years ending December 31,

2005 and December 31, 2006, financial statements, specifically pertaining to the need for the Petitioners to develop policies and procedures to identify and monitor fraud risk;

- 3. In the Internal Control Communication Report for Fiscal Year End December 31, 2007, the CPA firm stated: "We identified certain deficiencies in internal control that we consider to be significant deficiencies" and further stated: "We consider the following deficiencies to be significant deficiencies in internal control.";
- 4. Petitioners failed to develop policies and procedures to identify and monitor fraud risk as evidenced by failure to currently maintain formal management processes for monitoring the Petitioners' risk of acts of fraud committed by employees or management, failure to develop policies that focus on the areas where the risk of fraud is highest, which could further strengthen Petitioners' internal controls;
- 5. In the Letter to Management, dated April 15, 2008, the CPA firm stated:
 "We recommend that the management team consider these issues and formulate a specific policy regarding its monitoring of the risk of fraud. In addition, we suggest that the Company assemble teams (including members of management and employees from throughout the organization) that will be responsible for reviewing accounting records on a regular basis to assess whether there is concern about whether fraud has occurred. This review should be documented and signed off by members of the management team.";
- v. Failed to maintain an adequate internal control structure with regard to the CPA Auditor's Report to Management for Fiscal Year End December 31, 2006; specifically:

- 1. On April 23, 2007, Ludwig Schacht & Klewer PLLC issued a "Report to Management" to the Board of Directors of Title Security Agency of Arizona in conjunction with the CPA firm's audit of Petitioners' December 31, 2006 Fiscal Year End financial statements;
- 2. The CPA's Report to Management repeated the same criticisms of deficiencies previously cited in the "Report to Management" issued to the Petitioners in conjunction with the CPA firm's audit of the Petitioners' previous December 31, 2005 Fiscal Year End financial statements specifically pertaining to the need for Petitioners to develop policies and procedures to identify and monitor fraud risk;
- 3. In the Report to Management for Fiscal Year End December 31, 2006, the CPA firm stated: "We became aware of several matters that are opportunities for strengthening internal controls and operating efficiency." The matters of concern to the CPA firm and cited in the CPA's Report to Management included the the need for Petitioners to develop policies and procedures to identify and monitor fraud risk. There are currently no formal management processes for monitoring the Company's risk of acts of fraud committed by employees or management. Developing policies that focus on the areas within the Company where the risk of fraud is highest could further strengthen the Company's internal controls;
- 4. In the Letter to Management, dated April 23, 2007, the CPA firm stated: "We recommend that the management team consider these issues and formulate a specific policy regarding its monitoring of the risk of fraud. In addition, we suggest that the Company assemble teams (including members of management and employees from throughout the organization) that will be responsible for reviewing accounting records on

a regular basis to assess whether there is concern about whether fraud has occurred. This review should be documented and signed off by members of the management team."; and

- 5. Management's response to the CPA's criticism and recommendations regarding the development of policies and procedures to identify and monitor fraud risk was, "Management has developed an audit form and is establishing policies and procedures to monitor fraud risk and audit a select number of files each quarter.";
- vi. Failed to maintain an adequate internal control structure with regard to CPA Auditor's Report to Management for Fiscal Year End December 31, 2005; specifically:
 - 1. On March 22, 2006, Ludwig Schacht & Klewer PLLC issued a "Report to Management" to the Board of Directors of TSA in conjunction with the CPA firm's audit of the Petitioners' December 31, 2005, Fiscal Year End financial statements. In that document, the CPA firm stated: "During our audit, we became aware of several matters that are opportunities for strengthening internal controls and operating efficiency.";
- vii. The matters of concern to the CPA firm and cited in the CPA's Report to Management included the need for Petitioners to develop policies and procedures to identify and monitor fraud risk. There are currently no formal management processes for monitoring the Company's risk of acts of fraud committed by employees or management. Developing policies that focus on the areas within the Company where the risk of fraud is highest could further strengthen the Company's internal controls;
 - 1. In the Letter to Management, dated March 22, 2006, the CPA firm stated: "We recommend that the management team consider these issues and

formulate a specific policy regarding its monitoring of the risk of fraud. In addition, we suggest that the Company assemble teams (including members of management and employees from throughout the organization) that will be responsible for reviewing accounting records on a regular basis to assess whether there is concern about whether fraud has occurred. This review should be documented and signed off by members of the management team."; and

- Management's response to the CPA's criticism and recommendations regarding the development of policies and procedures to identify and monitor fraud risk was, "Management will establish a policy regarding monitoring fraud risk.";
- e. Failed to maintain an adequate internal control structure as prescribed by A.R.S. § 6-841, as evidenced by a failure to protect and provide security for escrow property; specifically:
 - i. On or about October 29, 2007, a Mesa Police Department Detective provided information pertaining to the discovery of documents dated September 27, 2007, created by Magnus Title. The documents contained the personal information of escrow parties including the escrow parties' names, birth dates, drivers' license numbers, bank loan account numbers, social security numbers, home addresses, phone numbers and other personal and family information. The personal information was in the possession of individuals and was captured by the police department during the raid of a motel room occupied by a suspected identity theft group. One suspect was arrested at the scene. The documents were found with other bags of information from another local title company. The documents had been improperly thrown into a garbage dumpster used by the Petitioners and other companies, instead of being shredded in

accordance with Arizona law and with the destruction practice of the Petitioners. The police investigation of the case continues at this time;

- ii. The branch manager of the East Mesa Branch stated that the particular documents created by the Petitioners should have been shredded as is the policy and practice of the Petitioners. The branch manager stated that the documents apparently were placed into a trash can located immediately adjacent to an identical 'to-be-shredded' trash can for the shredding of sensitive documents and documents containing confidential information. In the discussion of the incident, the branch manager stated that the two similar trash receptacles have been widely separated and clearly marked to avoid any future recurrence; and
- iii. Additionally, the branch manager stated that the branch staff has also received corrective directions pertaining to the destruction of confidential and sensitive documents in the future;
- f. Failed to use TSA's name, as licensed, on four (4) of Petitioners' fiduciary deposit accounts;
- g. Failed to produce escrow records for examination in a timely manner; specifically:
 - Failed to produce checking account records of TSA checking account for JPMorgan Chase Bank, N.A. Trust Account, #XXXXX9926, regarding outstanding checks totaling \$1,760.00, as listed on the account reconciliation; and
 - ii. Failed to produce two escrow files from the East Broadway Branch #410, one escrow file from TSA Main Office Branch #031, and one escrow file from the Casas Adobes Branch #263, as requested;
- h. Failed to maintain an adequate internal control structure as prescribed by A.R.S. § 6-841; specifically:
 - i. Failed to adequately reconcile the escrow fiduciary checking accounts;

specifically:

- Examination of procedures used to reconcile the escrow depository bank
 accounts revealed the failure of Petitioners to properly perform a threeway reconcilement of each of the fiduciary bank accounts balances with
 the bank statement, an accurate and adequate aged escrow trial balance
 report listing, and an escrow general ledger;
- ii. Failed to accurately and adequately reconcile fiduciary depository accounts; specifically:
 - 1. Reconcilement of National Bank of Arizona Fiduciary Checking Account #XXXXXX8384 revealed a cash shortage representing outstanding overdraft/NSV Account Servicing account balances totaling \$7,318.40; and
 - 2. Reconcilement of JPMorgan Chase Bank, NA Fiduciary Checking Account #XXXXX9926 revealed an unresolved, stale-dated trust cash shortage in the amount of \$10.00, which has existed since April 28, 2006;
- iii. Failed to properly label depository accounts; specifically:
 - Forty-three (43) trust bank checking accounts totaling \$18,862,983.05 and containing Arizona escrow transactions and balances were not adequately labeled as trust, escrow or any other fiduciary label to indicate that the funds were fiduciary funds and not corporate funds of the escrow agent;
- iv. Failed to provide adequate follow-up on eight hundred fourteen (814) staledated escrow account balances, totaling \$1,756,235.65; specifically:
 - 1. Alliance Bank of Arizona checking account #XXXXX4587 held fifty three (53) escrow account balances aged in excess of one hundred eighty (180) days, totaling \$116,877.74;
 - 2. Alliance Bank of Arizona checking account #XXXXX0218 held two

- hundred eighty two (282) escrow account balances aged in excess of one hundred eighty (180) days, totaling \$324,192.49;
- JPMorgan Chase Bank N.A. checking account #XXXX7455, held eleven
 (11) escrow account balances aged in excess of one hundred eighty (180)
 days, totaling \$9,182.41;
- 4. Alliance Bank of Arizona checking account #XXXXX0999 held one hundred forty four (144) escrow account balances aged in excess of one hundred eighty (180) days, totaling \$129,075.68;
- 5. National Bank of Arizona checking account #XXXX8384 held four (4) escrow account balances aged in excess of one hundred eighty (180) days, totaling \$109,726.89;
- JPMorgan Chase Bank N.A. checking account #XXXX2132 held thirteen
 (13) escrow account balances aged in excess of one hundred eighty (180)
 days, totaling \$2,890.72;
- 7. Alliance Bank of Arizona checking account #XXXXX3647 held one hundred sixty nine (169) escrow account balances aged in excess of one hundred eighty (180) days, totaling \$454,785.57;
- 8. National Bank of Arizona checking account #XXXX0822 held twenty four (24) escrow account balances aged in excess of one hundred eighty (180) days, totaling \$68,205.83;
- National Bank of Arizona checking account #XXXX2502 held thirty eight (38) escrow account balances aged in excess of one hundred eighty (180) days, totaling \$42,267.37;
- 10. National Bank of Arizona checking account #XXXX9093 held seven (7) escrow account balances aged in excess of one hundred eighty (180) days, totaling \$68,616.05; and

- 11. JPMorgan Chase Bank N.A. checking account #XXX7018 held sixty nine (69) escrow account balances aged in excess of one hundred eighty (180) days, totaling \$430,414.90;
- v. Failed to maintain adequate escrow trial balance report data; specifically:
 - 1. The Escrow Trial Balance Report supporting the JPMorgan Chase Bank N.A. Title Security Agency of Arizona Trust Account depository checking account #XXXXXY9926 balance of \$17,820.60 failed to provide each escrow's opening date, the escrow entity's name, description or title of the escrow, the date of last transaction and the branch office of origination of each escrow account balance contained in the trial balance report total;
 - 2. The Petitioners' reconcilement documentation supporting the JPMorgan Chase Bank N.A. Title Security Agency of Arizona Trust Account depository checking account #XXXXXY9926 balance of \$17,820.60 failed to provide a detailed listing of outstanding checks totaling \$1,760.00 indicating the issuance date, related escrow number, the escrow name, and the branch office of origination of each check contained in the listing total;
 - 3. The Escrow Trial Balance Report supporting the National Bank of Arizona Title Security Agency of Arizona Impound Account depository checking account #XXXX7503 reconciled balance of \$718,439.99 failed to provide the date of last transaction of each escrow account balance contained in the escrow trial balance report total;
 - 4. The Escrow Trial Balance Report supporting the JPMorgan Chase Bank N.A. Title Security Agency of Arizona Trust Account depository checking account #XXXX7455 failed to provide the date of last transaction of ten (10) escrow savings account balances totaling \$1,233,291.61 detailed in the trial balance report total;

- 5. The Escrow Trial Balance Report supporting the Alliance Bank of Arizona Account depository checking account #XXXXXX0999 indicating an Escrow Trial Balance total of \$1,135,874.45 did not reconcile to the Petitioners' Trust General Ledger that indicates a total trust liability of \$1,135,829.45; and
- 6. The Petitioners failed to post escrow #2241230 savings account #XXXX2314, opened 9-19-07 at the National Bank of Arizona Title Security Agency of Arizona LLC, and having a balance of \$50,000.00, to the Escrow Trial Balance Report as of 9-30-07, the bank reconcilement examination date;
- vi. Failed to provide adequate follow-up on one thousand eight hundred eighty six (1,886) stale-dated outstanding checks totaling \$559,356.08; specifically:
 - 1. Alliance Bank of Arizona checking account #XXXXX4587 held one hundred forty two (142) outstanding checks aged in excess of one hundred eighty (180) days, totaling \$26,569.77;
 - Alliance Bank of Arizona checking account #XXXXX0218 held twenty eight (28) outstanding checks aged in excess of one hundred eighty (180) days, totaling \$7,846.12;
 - 3. JPMorgan Chase Bank N.A. checking account #XXXX7455, held six hundred ninety four (694) outstanding checks aged in excess of one hundred eighty (180) days, totaling \$217,792.86;
 - 4. M&I Marshall & Isley Bank checking account #XXXXXX7018, held fourteen (14) outstanding checks aged in excess of one hundred eighty (180) days, totaling \$6,189.73;
 - 5. Alliance Bank of Arizona checking account #XXXXX0999 held four hundred thirty three (433) outstanding checks aged in excess of one

hundred eighty ((180) da	ys, totaling	\$112,	,160	.23;
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- 6. National Bank of Arizona checking account #XXXX8384 held ten (10) outstanding checks aged in excess of one hundred eighty (180) days, totaling \$7,876.62;
- JPMorgan Chase Bank N.A. checking account #XXXX2132 held four (4) outstanding checks aged in excess of one hundred eighty (180) days, totaling \$4,824.05;
- 8. Alliance Bank of Arizona checking account #XXXXX3647 held one hundred eighty four (184) outstanding checks aged in excess of one hundred eighty (180) days, totaling \$63,654.08;
- National Bank of Arizona checking account #XXXX0822 held forty four (44) outstanding checks aged in excess of one hundred eighty (180) days, totaling \$11,185.08;
- 10. National Bank of Arizona checking account #XXXX2502 held one hundred fourteen (114) outstanding checks aged in excess of one hundred eighty (180) days, totaling \$45,543.72;
- 11. National Bank of Arizona checking account #XXXX9093 held three (3) outstanding checks aged in excess of one hundred eighty (180) days, totaling \$844.36;
- 12. JPMorgan Chase Bank N.A. checking account #XXX7018 held two hundred eighteen (218) outstanding checks aged in excess of one hundred eighty (180) days, totaling \$53,905.36; and
- National Bank of Arizona checking account #XXXX7503 held one (1) outstanding check aged in excess of one hundred eighty (180) days, totaling \$964.10;
- vii. Failed to maintain adequate accounting policies and procedures and failed to

comply with accounting procedures; specifically:

- 1. The Accounting Manual being used by the Petitioners' Accounting Department was last revised in 2006. Certain sections of the manual are inadequate or are not being followed by the Petitioners' staff;
- i. Failed, within three days after receipt of escrow monies, to provide and document the disclosure to the depositing escrow parties, a complete and adequate notice of their right to earn interest on all monies deposited in escrows; specifically:
 - i. Failed to provide adequate notice of right to earn interest on deposits for at least one hundred eleven (111) escrow files at ten (10) branch locations examined;
 - ii. Receipt forms used by some of the Petitioners' branches, and Magnus Title escrow branch offices, are incomplete and fail to disclose the \$25.00 fee charged by Petitioners for opening a savings or investment account for the benefit of the depositing party. The disclosure is required to be provided to the depositing parties within three (3) days of the escrow deposit; and
 - Magnus Title utilizes an Employment Agreement and General Provisions form to document the escrow terms and conditions of each escrow and to provide various statutorily required disclosures to escrow parties, including the escrow parties' right to earn interest on deposited escrow monies; specifically:
 - 1. The fee charged by the escrow agent to set up an interest bearing account is stated in the Magnus Title form to be \$35.00. The fee that is filed with and approved by the Superintendent of Financial Institutions is \$25.00. Petitioners must charge only those fees that are filed with and approved by the Superintendent, or charge and document only exact third-party pass through costs; and
 - 2. Magnus Title's Employment Agreement and General Provisions documents containing the disclosure of the right to earn interest on

deposited funds were not signed and provided to the escrow parties within three business days of the receipt of escrow monies as required by law;

- j. Failed to disclose to the buyers and sellers of residential dwellings that the title insurer may offer a closing protection letter that provides protection for loss of escrow monies due to fraud or dishonesty of the escrow agent; specifically:
 - i. The receipt form used by Petitioners incorrectly contains the language disclosing that the buyer and seller of a residential dwelling <u>may receive</u> a closing protection letter from the title insurer, rather than correctly stating that the title insurer <u>may offer</u> a closing protection letter;
- k. Failed to provide a complete and accurate disclosure to each buyer and seller of a residential dwelling as defined in A.R.S. § 6-841.02 that monies deposited in an escrow account are not insured against loss from fraud or theft by this state or the United States government; specifically:
 - i. Failed to provide adequate notice of uninsured monies in at least ninety eight
 (98) escrow files in nine (9) of the branches examined;
 - ii. Receipt forms used by Magnus Title escrow branches do not provide the statutorily required disclosure to depositing escrow parties. The statutorily required disclosure is required to be given to the depositing parties within three (3) days of the deposit; and
 - iii. Magnus Title's Employment Agreement and General Provisions documents, and the statutorily required disclosures contained within those documents, provide the required disclosure, but were not signed and provided to the escrow parties within three (3) business days of the receipt of escrow monies as required by law;
- Disbursed funds that were not available for withdrawal from the escrow account;
 specifically:

- i. Petitioners received and deposited a total of sixteen (16) corporate checks, personal checks and official bank checks, totaling \$769,044.89, at a total of seven (7) branch locations, and subsequently disbursed funds from those deposited items that were not available for withdrawal;
- ii. All deposits are not being processed and deposited in a fiduciary depository bank account in a timely manner; and
- Receipts of escrow deposits on eight (8) escrow accounts were dated 9-27-07 or 9-28-07. The escrow funds were disbursed between 9-28-07 and 10-1-07; however, the receipted funds were not deposited into the escrow depository bank account until 10-2-07. Disbursements of the receipted funds were made prior to the date the funds were deposited into the bank account. The procedure of disbursing fiduciary funds from an escrow depository account prior to depositing the escrow disbursed funds in the trust checking account also represents the use by the Petitioners of uncollected fiduciary funds, as sufficient funds are not present in the escrow depository account to fund the disbursements without using monies in the deposit account belonging to other escrow transactions. At the time of the premature disbursement, the total funds contained in the escrow depository account after the premature disbursements then became insufficient to cover the total escrow deposit account liability;
- m. Failed to charge exact third-party pass-through costs to escrow parties, and charged parties unfiled escrow fees; specifically:
 - Petitioners failed to charge exact third party pass-through costs as evidenced by overcharges at the branch located at 11811 N. Tatum Blvd., Phoenix, which occurred on eight (8) occasions, totaling \$195.00; and
 - ii. Petitioners charged escrow parties unfiled escrow fees that have not been filed with or approved by the Superintendent, which occurred at six (6) branch

locations, on thirty four (34) occasions, totaling \$1,922.40; specifically:

- 1. The Branch located at 3200 N. Central, Suite 1150, Phoenix (#719), charged escrow parties unfiled escrow fees that have not been filed with or approved by the Superintendent on ten (10) occasions, totaling \$700.00;
- 2. The Branch located at 3048 E. Baseline Road, Mesa, charged escrow parties unfiled escrow fees that have not been filed with or approved by the Superintendent on nine (9) occasions, totaling \$375.00;
- 3. The Branch located at 7200 W. Bell Road, Glendale, charged escrow parties unfiled escrow fees that have not been filed with or approved by the Superintendent on three (3) occasions, totaling \$322.40;
- 4. The Branch located at 4801 S. Lakeshore Drive, Tempe, charged escrow parties unfiled escrow fees that have not been filed with or approved by the Superintendent on five (5) occasions, totaling \$240.00;
- 5. The Branch located at 18205 N. 51st Avenue (#129), charged escrow parties unfiled escrow fees that have not been filed with or approved by the Superintendent on six (6) occasions, totaling \$210.00; and
- 6. The Branch located at Broadway, Tucson (#410), charged escrow parties unfiled escrow fees that have not been filed with or approved by the Superintendent on one (10) occasion, totaling \$750.00;
- n. Deviated six hundred one (601) times from their filed and approved escrow rates in an amount totaling \$21,089.22; specifically:
 - i. Branch #718 deviated from the filed and approved rates on eighteen (18) occasions, totaling \$695.00; specifically:
 - 1. Petitioners made twelve (12) overcharges totaling \$510.00; and
 - 2. Petitioners made six (6) undercharges totaling \$185.00;
 - ii. Branch #719 deviated from the filed and approved rates on fifty two (52)

occasions; totaling \$1,768.90; specifically:

- 1. Petitioners made seventeen (17) overcharges totaling \$520.25; and
- 2. Petitioners made thirty five (35) undercharges totaling \$1,298.65;
- iii. Branch #732 deviated from the filed and approved rates on forty six (46) occasions; totaling \$3,128.00; specifically:
 - 1. Petitioners made twenty five (25) overcharges totaling \$2,230.00 and
 - 2. Petitioners made twenty one (21) undercharges totaling \$898.00;
- iv. Branch #735 deviated from the filed and approved rates on twenty four (24) occasions; totaling \$1,318.00; specifically:
 - 1. Petitioners made eight (8) overcharges totaling \$589.00; and
 - 2. Petitioners made sixteen (16) undercharges totaling \$729.00;
- v. Branches #722, 780 and 781 deviated from the filed and approved rates on one hundred (100) occasions; totaling \$3,099.50; specifically:
 - 1. Petitioners made forty one (41) overcharges totaling \$1,279.25; and
 - 2. Petitioners made fifty nine (59) undercharges totaling \$1,820.25;
- vi. Branch #713 deviated from the filed and approved rates on fifty three (53) occasions; totaling \$1,948.97; specifically:
 - 1. Petitioners made thirty five (35) overcharges totaling \$1,787.97; and
 - 2. Petitioners made eighteen (18) undercharges totaling \$161.00;
- vii. Branch #129 deviated from the filed and approved rates on sixty three (63) occasions; totaling \$1,580.00; specifically:
 - 1. Petitioners made thirty nine (39) overcharges totaling \$1,032.00; and
 - 2. Petitioners made twenty four (24) undercharges totaling \$548.00;
- viii. Branch #310 deviated from the filed and approved rates on thirty eight (38) occasions; totaling \$1,230.25; specifically:
 - 1. Petitioners made nine (9) overcharges totaling \$207.50; and

- 2. Petitioners made twenty nine (29) undercharges totaling \$1,022.75;
- ix. Branch #410 deviated from the filed and approved rates on twenty nine (29) occasions; totaling \$962.00; specifically:
 - 1. Petitioners made fourteen (14) overcharges totaling \$439.25; and
 - 2. Petitioners made fifteen (15) undercharges totaling \$522.75;
- x. Branch #116 deviated from the filed and approved rates on twenty five (25) occasions; totaling \$703.00; specifically:
 - 1. Petitioners made seventeen (17) overcharges totaling \$517.00; and
 - 2. Petitioners made eight (8) undercharges totaling \$186.00; and
- xi. Branches #105 and 263 deviated from the filed and approved rates on one hundred fifty three (153) occasions; totaling \$4,655.70; specifically:
 - 1. Petitioners made eighty five (85) overcharges totaling \$2,056.45; and
 - 2. Petitioners made sixty eight (68) undercharges totaling \$2,599.25;
- o. Failed to document the escrow recorded date in forty nine (49) escrow files at eight
 (8) branch locations;
- p. Failed to maintain detailed escrow fee calculation worksheets in sufficient detail to document each escrow officer's calculation of escrow fees in nine (9) escrow files at five (5) branch locations;
- q. Failed to adopt and implement adequate policies and procedures for the filing of Report of Cash Payments Over \$10,000 Received in a Trade or Business, FinCen Form 8300; Currency Transaction Reports ("CTR"s), I.R.S. form 4789; and SARs; and
- r. Failed to provide adequate follow-up on outstanding, inactive, dormant escrow balances and outstanding reconcilement items, and failed to escheat inactive outstanding items for thirty (30) balances, totaling \$53,469.05; specifically:
 - i. Failed to provide adequate follow-up in JPMorgan Chase Bank checking

account #XXXXXX7455, regarding twelve (12) outstanding checks, totaling \$9,870.95;

- Failed to provide adequate follow-up in JPMorgan Chase Bank checking account #XXX7018, regarding eleven (11) outstanding checks, totaling \$2,197.94; and
- iii. Failed to provide adequate follow-up in Alliance Bank of Arizona checking account #XXXXX0218, regarding seven (7) outstanding escrow balances, totaling \$41,400.16.
- 4. Based upon the above findings, the Department issued and served upon Petitioners an Order to Cease and Desist; Notice of Opportunity For Hearing; Consent to Entry of Order ("Cease and Desist Order") on February 12, 2009.
- 5. On March 13, 2009, Petitioners filed a Request for Hearing to appeal the Notice of Assessment.

LAW

- 1. Pursuant to A.R.S. § 6-801, et seq., the Superintendent has the authority and duty to regulate all persons engaged in the escrow agent business and with the enforcement of statutes, rules, and regulations relating to escrow agents.
- 2. By the conduct set forth above in the Findings of Fact, TSA and Mr. Sullivan have violated the escrow agent statutes and rules as follows:
 - a. A.R.S. § 6-841(A) and (B) by failing to maintain an adequate internal control structure, as evidenced by failing to ensure that persons employed by or associated with Petitioners' business did not make significant errors or perpetuate significant irregularities or fraud without timely detection;
 - b. A.R.S. § 6-841(B) by failing to maintain an adequate internal control structure, as evidenced by failing to implement and maintain adequate internal routine, security and control procedures at eight (8) TSA branches;

- c. A.R.S. § 6-841(B) by failing to maintain an adequate internal control structure, as evidenced by failing to maintain an effective computer back-up system to ensure the maintenance and preservation of computer data records of escrow transactions;
- d. A.R.S. § 6-841(B) by failing to maintain an adequate internal control structure, as evidenced by failing to respond to internal control structure criticisms and recommendations repeatedly cited in the CPA's internal control communication report and reports to management issued by the CPA firms to Petitioners annually in conjunction with the fiscal years ending 2005, 2006 and 2007 audited financial statements, and by failing to adopt and institute adequate and effective policies and procedures to ensure the integrity, safety, maintenance and preservation of computer generated data;
- e. A.R.S. § 6-841(B) by failing to maintain an adequate internal control structure, as evidenced by failing to protect and provide security for escrow property;
- f. A.R.S. § 6-813(A) and A.A.C. R20-4-701 by failing to use TSA's name as licensed on four (4) of Petitioners' fiduciary deposit accounts;
- g. A.R.S. §§ 6-123(3), 6-124 and 6-837(B) by failing to produce escrow records for examination in a timely manner;
- h. A.R.S. §§ 6-834(A), 6-841(B), and 6-841.01(A) and A.A.C. R20-4-702 and 703 by failing to maintain an adequate internal control structure as prescribed by A.R.S. § 6-841 as evidenced by inadequate bank reconciliation procedures;
- A.R.S. § 6-834(D) and A.A.C. R20-4-702 by failing, within three days after receipt of
 escrow monies, to provide and document the disclosure to the depositing escrow
 parties, a complete and adequate notice of their right to earn interest on all monies
 deposited in escrows;
- j. A.R.S. § 6-841.02(A) by failing to disclose to the buyers and sellers of residential dwellings that the title insurer may offer a closing protection letter that provides

protection for loss of escrow monies due to fraud or dishonesty of the escrow agent;

- k. A.R.S. § 6-841.03 by failing to provide a complete and accurate disclosure to each buyer and seller of a residential dwelling as defined in A.R.S. § 6-841.02 that monies deposited in an escrow account are not insured against loss from fraud or theft by this state or the United States government;
- 1. A.R.S. §§ 6-843(A) and (B) by disbursing funds that were not available for withdrawal from the escrow account;
- m. A.R.S. § 6-846.01(A) by failing to charge exact third-party pass-through costs to escrow parties, and charged parties unfiled escrow fees;
- n. A.R.S. § 6-846.04(A) by deviating six hundred one (601) times from their filed and approved escrow rates in an amount totaling \$21,089.32;
- o. A.R.S. § 6-831 and A.A.C. R20-4-702 by failing to document the escrow recorded date in forty nine (49) escrow files at eight (8) branch locations;
- p. A.R.S. § 6-831 and A.A.C. R20-4-702 by failing to maintain detailed escrow fee calculation worksheets in sufficient detail to document each escrow officer's calculation of escrow fees in nine (9) escrow files at five (5) branch locations;
- q. A.R.S. §§ 6-1241(C) and (G) by failing to adopt and implement adequate policies and procedures for the filing of Report of Cash Payments Over \$10,000 Received in a Trade or Business, FinCen Form 8300; Currency Transaction Reports (CTRs), I.R.S. form 4789; and Suspicious Activity Reports (SARs); and
- r. A.R.S. §§ 44-301, *et seq.* by failing to provide adequate follow-up on outstanding, inactive, dormant escrow balances and outstanding reconcilement items, and failing to escheat inactive outstanding items for thirty (30) balances, totaling \$53,469.05.
- 3. Petitioners failed to maintain an internal control structure as prescribed by A.R.S. § 6-841, which is grounds for the suspension or revocation of Petitioners' escrow agent license, pursuant to A.R.S. § 6-817(A)(12).

protection for loss of escrow monies due to fraud or dishonesty of the escrow agent;

- k. A.R.S. § 6-841.03 by failing to provide a complete and accurate disclosure to each buyer and seller of a residential dwelling as defined in A.R.S. § 6-841.02 that monies deposited in an escrow account are not insured against loss from fraud or theft by this state or the United States government;
- 1. A.R.S. §§ 6-843(A) and (B) by disbursing funds that were not available for withdrawal from the escrow account;
- m. A.R.S. § 6-846.01(A) by failing to charge exact third-party pass-through costs to escrow parties, and charged parties unfiled escrow fees;
- n. A.R.S. § 6-846.04(A) by deviating six hundred one (601) times from their filed and approved escrow rates in an amount totaling \$21,089.32;
- o. A.R.S. § 6-831 and A.A.C. R20-4-702 by failing to document the escrow recorded date in forty nine (49) escrow files at eight (8) branch locations;
- p. A.R.S. § 6-831 and A.A.C. R20-4-702 by failing to maintain detailed escrow fee calculation worksheets in sufficient detail to document each escrow officer's calculation of escrow fees in nine (9) escrow files at five (5) branch locations;
- q. A.R.S. §§ 6-1241(C) and (G) by failing to adopt and implement adequate policies and procedures for the filing of Report of Cash Payments Over \$10,000 Received in a Trade or Business, FinCen Form 8300; Currency Transaction Reports (CTRs), I.R.S. form 4789; and Suspicious Activity Reports (SARs); and
- r. A.R.S. §§ 44-301, *et seq*. by failing to provide adequate follow-up on outstanding, inactive, dormant escrow balances and outstanding reconcilement items, and failing to escheat inactive outstanding items for thirty (30) balances, totaling \$53,469.05.
- 3. Petitioners failed to maintain an internal control structure as prescribed by A.R.S. § 6-841, which is grounds for the suspension or revocation of Petitioners' escrow agent license, pursuant to A.R.S. § 6-817(A)(12).

. . .

- 4. Petitioners failed to conduct their escrow agent business in accordance with the law or have violated A.R.S. Chapter 7, or the rules relating to Chapter 7, which is grounds for the suspension or revocation of Petitioners' escrow agent license, pursuant to A.R.S. § 6-817(A)(2).
- 5. The violations, set forth above, constitute grounds for: (1) the issuance of an order pursuant to A.R.S. § 6-137 directing Petitioners to cease and desist from the violative conduct and to take the appropriate affirmative actions, within a reasonable period of time prescribed by the Superintendent, to correct the conditions resulting from the unlawful acts, practices, and transactions; (2) the imposition of a civil monetary penalty pursuant to A.R.S. § 6-132; (3) the suspension or revocation of Petitioners' license pursuant to A.R.S. § 6-817; and (4) an order or any other remedy necessary or proper for the enforcement of statutes and rules regulating escrow agents pursuant to A.R.S. §§ 6-123 and 6-131.

WHEREFORE, if after a hearing, the Superintendent makes a finding of one or more of the above-described violations, the Superintendent may issue a cease and desist order pursuant to A.R.S. § 6-137; affirm the February 12, 2009 Cease and Desist Order or impose a civil money penalty pursuant to A.R.S. § 6-132; suspend or revoke Petitioners' license pursuant to A.R.S. § 6-817; and order any other remedy necessary or proper for the enforcement of statutes and rules regulating escrow agents pursuant to A.R.S. §§ 6-123 and 6-131.

DATED this 6th day of April, 2009.

Felecia A. Rotellini

Superintendent of Financial Institutions

1	ORIGINAL filed this 6 th day of April,
2	2009, in the office of:
3	Felecia A. Rotellini Superintendent of Financial Institutions
4	Arizona Department of Financial Institutions Attn: Susan L. Longo
5	2910 N. 44th Street, Suite 310 Phoenix, AZ 85018
6	COPY of the foregoing mailed/delivered same date to:
Ì	
7	Lewis D. Kowal, Administrative Law Judge Office of the Administrative Hearings
8	1400 West Washington, Suite 101 Phoenix, AZ 85007
9	Craig A. Raby, Assistant Attorney General
10	Attorney General's Office 1275 West Washington
11	Phoenix, AZ 85007
12	Robert D. Charlton, Assistant Superintendent Richard Carpenter, Senior Examiner
13	Arizona Department of Financial Institutions
14	2910 N. 44th Street, Suite 310 Phoenix, AZ 85018
15	AND COPY MAILED SAME DATE by Certified Mail, Return Receipt Requested, and by service of process to:
16	Thomas Sullivan, Jr., President
17	Title Security Agency of Arizona 6390 E. Tanque Verde
18	Tucson, AZ \$5732 Petitioners
19	Robert L. Gugino, Statutory Agent for
20	Title Security Agency of Arizona
21	4564 E. Camp Lowell Drive Tucson, AZ 85712-1282
22	Michael J. Rusing, Esq.
23	Rebecca K. O'Brien, Esq. RUSING & LOPEZ, P.L.L.C.
24	6262 N. Swan Road, Suite 200 Tucson, AZ 85718
25	Attorneys for Petitioners
26	419268; PHX-AGN-2008-0674
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